

INTERNATIONAL OCEAN INSTITUTE



FINAL REPORT

IOI-CANADA WORKSHOP ON

COASTAL AND OCEAN GOVERNANCE FOR INDIGENOUS PEOPLES



 $20^{th} - 24^{th}$ October 2025

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Photo credits from workshop: Kevin Deagle, Peter Wells plus assorted speakers, participants, PRGI members

CO-MODERATORS' INTRODUCTIONS



IOI-Canada achieved its first success in its relationship to Indigenous affairs, when it managed to secure a scholarship for an Inuk participant at its customary 8-week in-person Ocean Governance training program in 2009. The former Inuit Relations Secretariat (IRS) of Inuit and Northern Affairs Canada kindly funded a participant from Iqaluit. However, it was not until 2018 and 2019 that this solitary success was followed by the securement of five scholarships per year, funded by the Department of Fisheries and Oceans (DFO). The Indigenous alumni of those two pre-covid training programs urged IOI-

Canada to plan and deliver Coastal and Ocean training specifically designed with and for Indigenous peoples, with an emphasis on the integration of Indigenous Knowledge Systems and western science.

Four week-long Indigenous Workshops have been successfully delivered to date; two in Halifax (Dec. 2022 and Oct. 2023) and the third in Millbrook (Oct. 2024). The fourth, the subject of this report, was held this year in St. Andrews, NB from Oct. 20-24. Their success has been due to the collaboration and patient guidance of numerous Indigenous colleagues, too many to list, but in particular Chief Hugh Akagi of the Peskotomukhati First Nation, Elder Catherine Martin, Elder Cynthia Howland, Dr Shelley Denny and the late Mr Roger Hunka. In addition to the much appreciated input from Mr Bryan Martin, the guidance and support of many DFO personnel and colleagues at Dalhousie University have also been positive throughout the planning and delivery of the four workshops to date.

Because of IOI-Canada's admitted lack of an in depth understanding of Indigenous Knowledge Systems and culture in general, the planning process for the first two workshops was particularly intense and lengthy. Formal in-person meetings were supplemented by numerous online and phone discussions and email exchanges. The advice to "proceed at the speed of trust" was the operational mantra as we collectively prepared a schedule to address the perceived needs of the Indigenous participants, and the objectives of the primary funder, DFO. It should be appreciated that the involvement of some federal personnel as lecturers, not only provided the Indigenous participants with knowledge of current federal programs but also facilitated the exchange of often differing views with the workshop participants, and most importantly, in a clearly neutral setting without the perceived "power imbalance" of many Government/First Nation meetings and negotiations.

With the ongoing guidance and encouragement of Chief Akagi who, once again, kindly agreed to be a co-moderator, we selected the Huntsman Marine Science Centre (HMSC) as the location for the fourth workshop. This particularly provided an opportunity for the Peskotomukhati and

Maliseet First Nations to participate in greater numbers. In addition, the HMSC provided an ideal venue with its distinguished Anderson House, nearby aquarium, research laboratories and adjacent federal Biological Station, all overlooking the St Croix estuary and Passamaquoddy Bay. (But as a former employee of the Huntsman, I admit to a bias.)

The planning and delivery of this fourth workshop were significantly enhanced by the collaboration and passion of the Passamaquoddy Recognition Group Incorporated, with a dynamic team of members spearheaded by Kim Reeder. Their knowledge of the locale ensured exciting speakers and instructive field trips – all key components of such workshops – and the generous in-kind contribution of their time was greatly appreciated.



In addition to Chief Akagi, we were honoured by the presence of many other senior Indigenous personnel. They included the Wolastoq Grand Chief Ron Tremblay, and Elders Margaret (Dolly) Apt, gkisedtanamoogk, Donald Soctomah Sr., Cynthia Howland, and Thomas Christmas. Although this year we missed the pleasure of having with us Cathy Martin, Dalhousie's Director of Indigenous Community Engagement – and a major mentor of IOI-Canada as we challenge the steep learning curve involved with the delivery of relevant and coherent workshops – we were delighted to welcome her

colleague, John Sylliboy, the Vice Provost of Indigenous Affairs at Dalhousie, who actively participated in the opening day's discussions (in fluent Mi'kmaq). Because of the

presence of so many senior Indigenous leaders and well-informed participants, the ceremonial aspects of the workshop were appropriately recognized. Of particular importance were the prayers and smudging provided by participants Elder Thomas Christmas and Rebecca Ireland respectively.

The conclusion of the workshop was the awarding of IOI-Canada certificates to the 14 participants who happily (so I'm told) survived the five days away from home. Chief Akagi engagingly presented the certificates on the beautiful patio of Anderson house, overlooking the Passamaquoddy Bay, the seaward destiny of the nearby Skutik river.



Michael J.A. Butler Director, IOI-Canada



I wish to submit this as my testament that this year's IOI-Canada (International Ocean Institute) workshop on coastal and ocean governance for indigenous peoples, October 20th to 24th was a complete success and to applaud the organizers for rising to the challenge of coordinating another successful workshop. The workshop was hosted in our territory, the home of the Peskotomuhkati. We are a sister tribe to the Mi'kmaq and Wolastoqey, sharing the Bay of Fundy, including the highest tides in the world with a richness in both nutrient and species diversity. We are also home to the oldest fishery scientific research station in Canada and were able to highlight the successful return of many sea-run species of diadromous fish through the recent removal of the oldest dam in Canada to the very river that defines us.

The inclusion of such hot topics as the Wabanaki Governance, alternative energy (tidal power) and satellite imaging made the workshop relevant and current for the participants. The workshop covered numerous subjects often misunderstood throughout Native communities due to a lack of opportunity for access to the expertise put forth at this event. There proved to be something for everyone to maintain interest throughout the weeklong event.



I do understand the dedication of those who continue the vision of Elisabeth Mann Borgese and would like to believe that others and other organizations will continue to support their efforts through contributions of experienced presenters as well as the capital necessary for the next workshop.

Success is never a guarantee, it is an effort put forth by those who are willing to give/share with others.

Hugh M. Akagi, Doctor of Humanities (honoris causa) Chief of the Peskotomuhkati Peoples

ACKNOWLEDGEMENTS

IOI-Canada acknowledges that Dalhousie University operates in the unceded territories of the Mi'kmaw, Wolastoqey and Peskotomuhkati Peoples. These sovereign nations hold inherent rights as the original peoples of these lands, and we each carry collective obligations under the Peace and Friendship Treaties. Section 35 of the Constitution Act, 1982 recognizes and affirms Aboriginal and Treaty rights in Canada.

We also wish to acknowledge major financial support for this workshop from <u>Fisheries and</u> Oceans Canada (DFO) through its Oceans Management Contribution Program. DFO is a federal

institution with responsibility for safeguarding Canada's waters and managing its fisheries and oceans resources. It helps to ensure healthy and sustainable aquatic ecosystems through habitat protection and sound science. DFO also supports economic growth in the marine and fisheries sectors, and innovation in areas such as aquaculture and biotechnology. Additional funding for the workshop was provided from <u>IOI Headquarters</u>, based in Malta. These generous contributions enabled us to organise and deliver the training free of charge.

"Amazing week, with amazing people. Will not forget my time with IOI."

Workshop participant

"I appreciate the opportunity to participate in this workshop! It was quite insightful with many intelligent and kind people graciously sharing information, and having constructive discussions with the group.!"

Workshop participant

In addition to these funders, we would like to express our deep appreciation and thanks to our Indigenous partners and advisors for their guidance, experience and patience throughout the planning, preparation and delivery of the workshop. Some also contributed as speakers, so to them and all the other individuals who gave presentations, led discussions and contributed to field trips, we extend sincere thanks. This year, special mention should be made of the Passamaquoddy Recognition Group Inc. (PRGI), whose assistance with planning and logistics played an important part in the success of the 2025 workshop.

Finally, IOI-Canada would like to express appreciation of its host organisation, <u>Dalhousie University</u>, which has provided crucial in-kind support for over 45 years. Ocean studies are one

of Dalhousie's main focuses and strengths — it was the first university in Canada with an Oceanography Department and subsequent Canadian firsts have been its Marine and Environmental Law Program, its Marine Affairs Program and its undergraduate degree in Ocean Sciences. Linked to its ocean learning, it has also developed a broad range of expertise in ocean research as exemplified by the work of the Ocean Frontier Institute, an inter-university initiative led by Dalhousie.

"Workshop great, food not so good. Truly grateful for the opportunity"

Workshop participant

INTERNATIONAL OCEAN INSTITUTE

IOI-Canada is a leading member of the International Ocean Institute's network of centres and focal points operating worldwide in 30 countries. One of the earliest IOI centres to be established, it was set up by Elisabeth Mann Borgese in 1979 soon after she arrived at Dalhousie University in Halifax, Nova Scotia, and it has been based at the university for nearly half a century. It is one of the network's designated Training Centres.



IOI-Canada's home at Dalhousie University

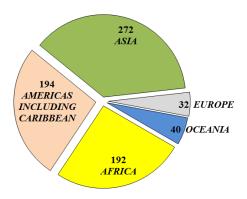
Registered as the "IOI-Canada Association", IOI-Canada is a not-for-profit organisation, federally incorporated under the Canada Corporations Act and governed by a Board of Directors. It is guided by the IOI-Canada/Dalhousie Ocean Advisory Committee and staffed by an experienced team of professionals, augmented by Senior Research Fellows who contribute to its activities. The international headquarters of the IOI have been located in Malta since being founded in 1972 by Elisabeth Mann Borgese. Information on IOI headquarters and the network as a whole can be found at www.ioinst.org.

IOI-Canada's mission is to promote responsible ocean governance and the stewardship and sustainable use of coastal and ocean resources in Canada and around the world. Its goals are to encourage and develop the potential and capacity of individuals, institutions and communities to foster:

- a network of individuals dedicated to effective coastal and ocean governance;
- management, education, training, research and outreach; and,
- sustainable and prosperous coastal communities.

IOI-Canada accomplishes its mission and goals through three main activities: education and training, collaborative research and outreach. The provision of interdisciplinary training is its major focus, and the institute's flagship course in Halifax has trained nearly 740 individuals from over 100 countries around the

ALUMNI OF FLAGSHIP COURSE BY REGION



globe. IOI-Canada has also collaborated on shorter programmes in several countries and in 2020 started offering online courses due to covid restrictions. Both alumni and now more than 330 new participants worldwide have been able to benefit from these online courses during the pandemic and its aftermath, with particular interest in the self-paced option which provides flexibility for marine professionals fitting their studies around work or family responsibilities. The inaugural Workshop on Ocean Governance for Indigenous Peoples in 2022 marked a welcome return to in-person training, and this year's is the fourth in the series. Recent additions to the portfolio have been Professional Development days for teachers and BEd students on the ocean—climate change nexus, and in 2025, IOI-Canada provided its first customised course in ocean governance for the Nippon Foundation – POGO Scholars.

WORKSHOP OVERVIEW



Planned with and for Indigenous Peoples from Mi'kma'ki, Wolastokuk and Peskotomuhkatik (Maritime Provinces), this week-long workshop was based once again on guiding principles of Integrity, Reciprocity, Respect and Interaction. Through a combination of presentations, discussions, videos and field trips, participants were challenged to explore key aspects of coastal and ocean governance using an interdisciplinary approach, with particular attention given to Indigenous needs, perspectives and knowledge systems.

As in previous years, publicity and participant recruitment were undertaken in collaboration with Indigenous partners throughout the region. Given the importance of creating an inclusive forum for learning and sharing perspectives and experiences, the group size was once again capped at 15*, even though this meant having to turn down some applicants. Because of the choice of venue, Peskotomuhkati participants made up half of the group for the first time, after being very underrepresented in all the previous workshops. In addition – for another first – two of them

were from the American side of the border, since the Nation straddles the line dividing Canada and the US. One constant was the fact that they were once again drawn from a wide range of different backgrounds, with varying ages and experience. This, combined with the rich pool of 24 presenters, both Indigenous and non-Indigenous,

as well as guests and guides, resulted in valuable opportunities for networking and exchange both during and beyond the workshop. See below for the lists of participants (p. 11) and

"I appreciated that it was a wide variety of folks from all over chwabanakok, giving the ability to network and see what others are doing"

Workshop participant

speakers (pp. 12-13). Among the latter were two Indigenous alumni of the 2022 and 2023 workshops, and it was a pleasure to welcome them back as presenters this time.

* A last-minute problem with transportation from Cape Breton meant that one confirmed participant was unable to attend, so the group ended up as 14.

"it was informative and eye awakening." Workshop participant Topics covered during the course of the week included law and UNDRIP, Indigenous governance, fisheries and aquaculture, health of the ocean and the climate crisis, earth observation and GIS, conservation and alternative energy. Lectures were complemented by field trips on four of the five days, with short tours of the Huntsman Aquarium and Laboratories, and longer trips to the 1604

Site, Dam Removal Site and Ministers Island. Indigenous ceremonies and traditions also played an important part throughout the week-long event. The final afternoon of the workshop included a debriefing session led by the co-moderators, which gave the participants an opportunity to provide verbal feedback on their experiences during the week, with an online evaluation after the event also allowing for written comments. The course wrapped up with a Closing Ceremony and the awarding of well-earned certificates.





In addition to creating learning opportunities through presentations and field trips, one of the workshop aims was to provide a useful selection of reference materials on topics relating to coastal and ocean governance, including Indigenous and western approaches. An initial list of recommended resources relevant to the workshop themes was therefore compiled and circulated digitally in advance, including links to Speakers and participants were publications and videos. invited to add to it during the week, and displays of print materials were also showcased for perusing between sessions. As well as helping provide context to the presentations during the workshop, the intention was to build an interesting selection of resources which could be of value to draw on and potentially share – after the participants returned to their work, studies and/or communities.

SAMPLE PARTICIPANT FEEDBACK

(in their own words)

"What did you like most about the workshop?"

I liked the group discussions/sharing of projects the most. I find it to be very helpful to share community projects in hopes that it might help someone else with their own project, or to share unheard of ideas. An informative session that is beneficial to earth and society that all should experience

I liked that the Indigenous participants were able to add to the discussions, and the instructors tailored the session to reflect additions.

The trip the Minister Island

Wide range of presenters I liked being able to connect with other people there that shared the same issues as I did as an indigenous group. Even though we all struggled with other problems, it was nice to get a different perspective and how each group handled these issues. I've also liked that I was able to reconnect with people I've invited to my own

workshops and symposiums.

The freedom ,that everybody had to speak out about all the topics.

Being able to have a morning session to reflect

"What, if anything, will you take from the course and actually USE in your work/studies/community?"

I will make sure i look at ocean governance as a holistic endeavor. Many different stakeholders/rightsholders that a one size fits all approach is not effective.

There is always hope

Hoping to see how communities & organizations can with together to test our waterways and lands

We have a vey susceptible fishery.

GIS tools

I've brought over possible solutions towards issues into my meetings and will be implementing some of them into workshops in the future.

Use of satellites and maps to keep First Nation knowledge alive and well There were some mapping websites that I will most likely use, as it pertains to my field of work. I really enjoyed the sharing of platforms and websites, even similar ones that offered free services.

SCHEDULE

Guiding principles: Integrity, Reciprocity, Respect, Interaction			
Registration and Meet & Greet: Sunday 4.00 – 7.00 p.m. Late registration: Monday 8.30 – 9.00 a.m.			
DAY 1: Monday 20 th October			
9.00 – 10.30	Welcome & Ceremony	Sakom Hugh Akagi Grand Chief Ron Tremblay - spasaqsit possesom	
Break 10.45 – 12.00	Introductions & Skutik/Samaqan short videos	John Sylliboy Michael Butler Participants	
Lunch			
1.00 – 1.30	Introduction to Law of the Sea and Coastal and Ocean Governance	Michael Butler Sakom Hugh Akagi	
1.30 – 2.15	Treaties, Laws and United Nations Declaration on the Rights of Indigenous Peoples (UNDRIP)	Kerrie Blaise	
Break		Grand Chief Ron Tremblay -	
2.30 – 4.15	Wabanaki Governance: Past, Present and Future	spasaqsit possesom Margaret (Dolly) Apt gkisedtanamoogk	
4.30 - 5.30	Field trip: Huntsman Aquarium guided tour	All	
DAY 2: Tuesday 21st October			
9.00 – 9.30	Day 1: Debrief and What Next?	Moderators Participants	
9.30 – 10.30	Health of the Ocean in an Era of Climate Crisis	Peter Wells Sakom Hugh Akagi	
Break 10.45 – 12.00	Ocean and Coastal Conservation	Bethany Pohl Dani Deonarine Eric Altvater	
Lunch		•	
1.00 - 2.30	Renewable Energy: Part 1		
Break 2.45 – 3.30	Renewable Energy: Part 1 (cont.)	Kerrie Blaise Susan O'Donnell	
3.30 – 4.30	Renewable Energy: Part 2	Elisa Obermann	
4.45 – 5.45	Field trip: Huntsman Laboratories	Guide	

DAY 3: Wednesday 22 nd October				
9.00 – 9.30	Day 2: Debrief and What Next?	Moderators Participants		
9.30 - 10.30	Fish and Fisheries: Part 1	Geoff Hurley		
Break		Rob Stephenson		
10.45 - 12.00	Fish and Fisheries: Part 2	Harry Sappier		
Lunch				
1.00 - 2.45		Dirk Werle		
Break	The Value of Satellite Observation of Coastal and Marine Environments: Part 1	Jonathan Lajoie Nikki Tulley (via Teams)		
3.00 - 5.00		Catherine Baxendale		
DAY 4: Thursday 23 rd October				
9.00 – 9.30	Day 3: Debrief and What Next?	Moderators Participants		
9.30 - 10.30		Dirk Werle Jonathan Lajoie Nikki Tulley <i>(via Teams)</i>		
Break	The Value of Satellite Observation of Coastal and Marine Environments: Part 2			
10.45 - 12.00				
Lunch				
	Field trip: - 1604 Site and Dam Removal Site	Sakom Hugh Akagi Donald Soctomah Matthew Abbott		
1.00 - 7.30	- Supper (St Stephen)			
	Skutik River restoration overviewMicroplastics	Alexa Meyer		
DAY 5: Friday 24th October				
9.00 – 12.00	Field trip: Ministers Island	Dani Deonarine Brent Suttie Bethany Pohl		
Lunch				
1.00 - 2.00	Workshop Review, Certificate Awards and Closing Ceremony (outside Anderson House)	Moderators Participants		
2.00 onwards	Departure	All		

PARTICIPANTS



Mr Tim Bernard, Natural Resources Manager, Lennox Island First Nation

Elder Thomas Christmas, part-time Elder-in-Residence, Dalhousie University

Mr Blake Daly, Communication and Outreach Officer, Maliseet Nation Conservation Council

Ms Plansowes Dana, Indigenous Partnerships Manager, Gulf of Maine Research Institute

Mx Kaydie Greenier, Field Technician, Passamaquoddy Recognition Group Inc.

Ms Mackenzie Greenier, Environmental Technician, Passamaquoddy Recognition Group Inc.

Elder Cynthia Howland, Executive Assistant to Chief Akagi, Peskotomuhkati Nation at Skutik

Ms Rebecca Ireland, Master's student in Education, University of New Brunswick

Ms Wenona LaBillois, Advisor Indigenous Relations, Strategic Policy Unit, Fisheries and Oceans Canada (Gulf Region); & 4th year student, Bachelor of Integrated Studies, University of New Brunswick

Mr Aaron Nicholas, Knowledge Keeper, Tobique First Nation

Ms Emma O'Leary, Intern, Fisheries and Oceans Canada (just completed)

Mr Jarrett Paul, Environmental Monitor, Peskotomuhkati Nation at Skutik

Ms Minquansis Sapiel, Author, Boat Tour Guide & Freelancer

Ms Alitta Sylliboy Patles, Research Liaison Coordinator, Unama'ki Institute of Natural Resources, & Master's student in Planning Studies, Dalhousie University

SPEAKERS











Mr Matthew Abbott, Marine Program Director & Fundy Baykeeper, Conservation Council of New Brunswick

Sakom Hugh Akagi (workshop co-moderator), Skutik Community Chief & Executive President, Peskotomuhkati Nation at Skutik

Mr Wm. Eric Altvater, Peskotomuhkati Tribal Member & Water Protector and Animal Defender, <u>Passamaquoddy Recognition Group Inc.</u>

Elder Margaret (Dolly) Apt, Indigenous researcher & Co-author of <u>Peskotomuhkati</u> Wolastogewi Latuwewakon: A Passamaguoddy-Maliseet Dictionary

Ms Catherine Baxendale, GIS Analyst, Mapping & GIS, Firelight

Ms Kerrie Blaise, Environmental and Indigenous Rights Lawyer, <u>Blaise Law</u>, & Founder, <u>Legal</u> Advocates for Nature's Defence

Mr Michael Butler (workshop co-moderator), Director, IOI-Canada, Dalhousie University

Ms Dani Deonarine, Marine Biologist & Marine Co-Management Coordinator, <u>Peskotomuhkati</u> Nation at Skutik

gkisedtanamoogk, Wabanaki Confederacy ally & Women of First Light supporter; affiliated with Otter, Turtle, Owl Families, Wampanoag Culture-Keepers Society, Kairos Indigenous Rights Circle

Mr Geoffrey Hurley, Independent Fishery and Environmental Consultant, & retired Research Biologist, DFO

Mr Jonathan Lajoie, Program Officer / Space Utilization, Canadian Space Agency

Ms Alexa Meyer, Conservation Manager, Peskotomuhkati Nation at Skutik

Ms Elisa Obermann, Executive Director, Marine Renewables Canada











Dr Susan O'Donnell, Principal Investigator, <u>Contesting Energy Discourses through Action</u> Research (CEDAR)

Ms Bethany Pohl, Research Coordinator, Marine Indigenous Protected and Conserved Areas, <u>Passamaquoddy Recognition Group Inc.</u>

Mr Harry Sappier, Programs and Projects Manager, Peskotomuhkati Nation at Skutik

Elder Donald Soctomah Sr., Passamaquoddy Tribal Historic Preservation Officer, Founder and Curator, Passamaquoddy Tribal Museum

Dr Rob Stephenson, Adjunct Professor, <u>Department of Biological Sciences</u>, University of New Brunswick, & formerly Senior Research Scientist, DFO <u>St. Andrews Biological Station</u>

Mr Brent Suttie, Archaeologist & Chief Operating Officer, New Brunswick Museum

Mr John Sylliboy, Vice-Provost, Indigenous Relations, Dalhousie University

Wolastoq Grand Chief Ron Tremblay - spasaqsit possesom, Wolastoqey Grand Council and Elder in Residence, St Thomas University

Ms Nikki Tulley (via Teams), Local Team Lead, NASA Ames Research Center

Dr Peter Wells, Senior Research Fellow, <u>IOI-Canada</u> & Adjunct Professor, <u>Marine Affairs</u> <u>Program</u>, Dalhousie University

Mr Dirk Werle, Senior Earth Observation Expert, Canadian Space Agency

Wela'lioq. Woliwon. Thank you.

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